

## Message Text

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ACTION AID-05

INFO OCT-01 AF-04 ISO-00 IGA-01 AGR-05 EB-07 IO-10 RSC-01

COME-00 TRSE-00 SWF-01 DODE-00 INT-05 PC-01 INR-05

OES-03 USIA-06 CIAE-00 OMB-01 /056 W

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R 090905Z DEC 74

FM AMEMBASSY NDJAMENA

TO SECSTATE WASHDC 8861

INFO AMEMBASSY NIAMEY

AMEMBASSY ROME

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AFDROUGHT

ROME FOR FODAG PASS OSRO AND WFP; NIAMEY FOR AFR/CWR/SHEAR

E O 11652: NA

SUBJ: PROPOSED MDM ASSISTANCE IN GRAIN DISTRIBUTION PROGRAM,  
CHAD

REF: A) NDJAMENA 2895; B) NDJAMENA 2999

1. AFTER INFORMAL TALKS WITH GOC OFFICIALS AND INDIVIDUAL MEMBERS OF THE MULTI-DONOR MISSION FOLLOWING WROP-UP SESSIONS NOVEMBER 25-26, CDO BELIEVES GOC CLARLY DISPOSED TO ACCEPT MDM RECOMMENDATIONS AND REQUEST EXTERNAL FINANCIAL AND TECHNICAL ASSISTANCE FOR PROGRAM TO PROCURE IN SOUTH AND DISTRIBUTE IN NORTH 10,000 METRIC TONS LOCAL SORGHUM-MILLET AS ALTERNATIVE TO RELIANCE ON FOREIGN GRAINS FOR DISTRIBUTION TO DROUGHT-STRICKEN SAHEL REGION OF CHAD DURING CALENDAR 1975.

2. PROCUREMENT OF 10,000 TONS BASED ON MDM TECHNICAL EVALUATION TEAM'S ESTIMATE OF 55,000-TON DEFICIT IN NORTHERN ZONES AFTER 1974-1975 HARVESTS AND IS DERIVED FROM MINIMUM PER CAPITA ALLOWANCE OF 125 KILOS OF CEREALS PER YEAR FOR SOME DESTITUTE PEOPLE IN THE SAHEL REGION OF CHAD. THIS IS ONLY 15 KILOS PER  
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PERSON PER YEAR OVER THE MINIMUM SURVIVAL LEVEL AND IS CALCULATED

TO PROVIDE APPROXIMATELY 58 PERCENT OF AN AVERAGE DAILY ENERGY SUPPLY OF 2,170 CALORIES PER PERSON.

3. EVALUATION TEAM ESTIMATES 55,000-TON REQUIREMENT CAN BE MADE UP FROM 25,000 TONS ALREADY COMMITTED OR IN PIPELINE FROM RECEIVING YEAR'S EXTERNAL DONATIONS, 25,000 TONS SOUTHERN GRAIN TRADITIONALLY MARKETING THROUGH COMMERCIAL CHANNELS, PLUS 10,000 TONS PLANNED AS ALTERNATIVE TO FOREIGN DONATIONS. NOT ONLY DOES SUCH PLAN LESSEN PRESSURES ON SCARCE WORLD SUPPLIES PROGRAMMED FOR DISASTER RELIEF ELSEWHERE BUT IT TENDS TO STABILIZE LOCAL PRICES AND PROVIDE ADDED INCENTIVE FOR CHADIAN GROWERS TO SOW AT LEAST AS GREAT OR EVEN GREATER AREAS OF FOOD GRAINS AND THEREBY LESSEN THEIR DEPENDENCE ON EXTERNAL SOURCES FOR FOOD, INCLUDING EXPENSIVE AIRLIFT OPERATIONS OF THE PAST.

4. AS PRESENTLY LAID OUT OVERALL PROGRAM COST ESTIMATED SLIGHTLY IN EXCESS OF DOLLARS 1.6 MILLION, NOT INCLUDING VALUES IMPUTED TO IN-KIND CONTRIBUTION OF VEHICLES AND TECHNICAL ASSISTANCE. THE DOLLARS 1.6 MILLION INCLUDES ORGANIZATIONAL AND OPERATING EXPENSES FOR CENTRAL OFFICE (NDJAMENA), TWO FIELD OFFICES (SAHR AND MOUNDOU) AND 12 MOBILE BUYING TEAMS AS WELL AS COSTS FOR SACKS, TRANSPORTATION AND PROCUREMENT OF 10,000 TONS AT AVERAGE PRICE OF SLIGHTLY LESS THAN DOLLARS 90 PER TON. USE OF PROCEEDS FROM SALE OF NOT MORE THAN 50 PERCENT OF GRAIN, IN AREAS OF COUNTRY WHERE DONATED GRAINS PREVIOUSLY APPROVED FOR SALE, MAY DEFRAID PART OF THESE COSTS. DETAILS CONCERNING SALES REMAIN TO BE WORKED OUT.

5. WFP REPRESENTATIVE IN CHAD ADVISES US THAT PLANS ARE ALREADY UNDER WAY FOR FAO TECHNICAL ASSISTANCE IN DIRECTING BUYING OPERATIONS UNDER OVERALL WFP MANAGEMENT AND COORDINATING AUTHORITY CONCURRED IN BY GOC. IT APPEARS THAT MAJORITY OF FIELD OFFICE STAFFING IS TO BE MADE BY TWO GOC AGENCIES DIRECTLY RESPONSIBLE FOR FOOD GRAIN PRODUCTION, MARKETING AND DISTRIBUTION, I.E. FDAR AND OSU. PLANS ARE ALREADY MADE FOR IN-SERVICE TRAINING OF A CHADIAN AGRICULTURAL ENGINEER TO BE GROOMED FOR COUNTERPART POSITION IN MARKETING.

6. NOTWITHSTANDING ABOVE, MDM AND GOC RECOGNIZE SCARCITY OF QUALIFIED LOCAL ADMINISTRATIVE AND TECHNICAL PERSONNEL WHO WOULD BE CAPABLE OF CARRYING OUT A DISTRIBUTION PROGRAM THREE TIMES LIMITED OFFICIAL USE

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GREATER THAN ANY SIMILAR OPERATION UNDERTAKEN IN CHAD THUS FAR. THEREFORE, GOC CONCURRENCE IN WFP/FAO DIRECTIVE AND ADVISORY ASSISTANCE COMES AS NO SURPRISE. WE HAVE BEEN APPROACHED INFORMALLY BY WFP REPRESENTATIVE IN CHAD, WITH GOC CONCURRENCE, CONCERNING PROVISION OF TECHNICAL ASSISTANCE INCLUDING DIRECT INVOLVEMENT OF CDO STAFF WITHIN FRAMEWORK OF TEAM WAARING UN COLORS, AS WELL AS MONETARY CONTRIBUTION FOR OPERATIONAL PURPOSES. CDO AGREES IN PRINCIPLE TO SUCH COOPERA-

TIVE ROLE. WE HAVE MADE NO COMMITMENTS TO DATE.

7. AT LAST FORMAL MDM SESSION NOVEMBER 24 AND IN LATER AD HOC MEETINGS WITH REPRESENTATIVES VARIOUS MULTILATERAL AND BILATERAL DONORS, MDM REPEATED URGENT PLEA FOR PRIORITY ATTENTION TO DECEMBER 1974 COMMENCEMENT OF BUYING OPERATIONS SO THAT PREPOSITIONING OF STOCKS IN REMOTE AREAS CAN BE COMPLETED BEFORE RAINS CLOSE OFF ROADS AND IN TIME TO COMPLETE OPERATIONS ELSEWHERE BEFORE NEXT SEASON'S PLANTING BEGINS. WFP REPRESENTATIVE ACCOMPANIED BY CDO STAFF MEMBER, PLANNING RECONNAISSANCE TRIP TO SOUTHERN PRODUCTION AREAS APPROXIMATELY DECEMBER 10 THROUGH 20 IN ORDER ADVANCE PLANNING FOR PROPOSED OPERATION AND MAKE SPECIFIC RECOMMENDATIONS FOR IMPLEMENTATION.

8. DEPENDING UPON STAFF AVAILABILITY, CDO FORESEES NO PROBLEM IN ESTABLISHING LOCAL MODUS OPERANDI WITH UN REPS AND GOC PERMITTING CDO STAFF TO COLLABORATE AS PRODUCTIVE ELEMENTS OF THE OPERATION WHILE PROVIDING SECTORAL BACKSTOPPING TO CDO WITH RESPECT TO FACT-FINDING, REPORTING AND PLANNING WITHIN PRIORITY FOOD PRODUCTION/NUTRITION SECTOR. ON OTHER HAND, CHANNELING FUNDS INTO SUBJECT OPERATION IN RESPONSE TO AN ANTICIPATED REQUEST FOR FINANCIAL CONTRIBUTION REQUIRES AID/W POLICY DECISION. ALTERNATIVES, ASSUMING POSITIVE RESPONSE, WOULD APPEAR TO BE:

1) DIRECT USG GRANT TO INTERNATIONAL ORGANIZATION AT AGENCY HEADQUARTERS LEVEL;  
2) ALLOTMENT TO CDO TO FINANCE GRANT AGREEMENT WITH GOC WHICH WOULD PROVIDE FUNDS DESIGNATED AND LIMITED SPECIFICALLY AS CONTRIBUTION TO MULTI-DONOR EFFORTS. NOTWITHSTANDING POSSIBLE WEIGHTY CONSIDERATIONS AT WASHINGTON LEVEL WITH RESPECT TO BREAKING LOOS FUNDS IT WOULD APPEAR FROM LOCAL ADVANTAGE POINT THAT LATTER ALTERNATIVE WOULD PROVIDE BETTER HANDLE FOR CONTROL OF IMPLEMENTATION, AS WELL AS HIGHER VISIBILITY, WHETHER FOR BETTER OR WORSE. IN ANY CASE, CLEAR UNDERSTANDING THAT LIMITED OFFICIAL USE

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USG CONTRIBUTION WAS LIMITED TO COLLABORATIVE MULTI-DONOR EFFORT UNDER UN BANNER WOULD BE ESSENTIAL.

9. HOPE AID/W WILL BE IN POSITION RESPOND POSITIVELY ONCE ANTICIPATED FORMAL REQUEST TRANSMITTED THROUGH U.N. CHANNELS.

10. FOR ROME: REQUEST TIMELY ADVICE STATUS OF OFFICIAL MDM PROPOSAL; SPECIFICS OF REQUEST FOR USG CONTRIBUTION; AND LIKELIHOOD CONTRIBUTIONS BY OTHER DONORS.  
LITTLE

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## Message Attributes

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**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** DISASTER RELIEF, AFDROUGHT, GRAINS, FOOD ASSISTANCE  
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**Copy:** SINGLE  
**Draft Date:** 09 DEC 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
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**Disposition Authority:** CunninFX  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
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**Reference:** A) NDJAMENA 2895; B) NDJAMENA 2999  
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**Review Authority:** CunninFX  
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**Review Transfer Date:**  
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**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** PROPOSED MDM ASSISTANCE IN GRAIN DISTRIBUTION PROGRAM, CHAD  
**TAGS:** EAID, CD, US  
**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005